

Message Text

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ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 RSC-01 PRS-01 SPC-03 SS-20 SAM-01 NEA-11

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ACDA/IR:THIRSCHFELD

PM/DCA:VBAKER

EUR/RPM:AFLOYD

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OSD/ISA:LMICHAEL

JCS/J-5:WGEORGI (INFORMED)

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S/S - SRGAMMON

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TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY VIENNA PRIORITY

USNMR SHAPE

USCINCEUR

S E C R E T STATE 024419

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: STABILIZING MEASURES

REF: A. VIENNA 932 B. NATO 494 C. NATO 555

D. NATO 569

VIENNA FOR US MBFR DEL

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1. IN VIEW OF YOUR COMMENTS ON BEST TACTICS TO PURSUE AT

FEB 6 NAC, WE CONCUR THAT FIRST STEP IS TO OBTAIN NAC APPROVAL OF SPC REPORT AS SOON AS POSSIBLE. (FYI. WE BELIEVE NAC SHOULD OF COURSE TAKE INTO FULL ACCOUNT VIEWS OF NATO MILITARY AUTHORITIES. END FYI). WE ALSO AGREE THAT ISSUE OF RELATIONSHIP OF STABILIZING MEASURES TO PARA 29 NEED NOT ARISE THAT DAY. ACCORDINGLY, YOU MAY ACCEPT REPORT AS WELL AS LUNS LANGUAGE ALLOWING AHG TO DRAW UPON PAPER AS APPROPRIATE, TAKING FOLLOWING POSITIONS ON POINTS STILL AT ISSUE:

(A) OVERT VERIFICATION OF STABILIZING MEASURES

WE REMAIN OPPOSED TO SETTING REQUIREMENT FOR OVERT VERIFICATION OF STABILIZING MEASURES. WE DO NOT RPT NOT UNDERSTAND WHAT IS MEANT BY QUOTE TO THE EXTENT REQUIRED UNQUOTE. YOU SHOULD HOLD FIRM ON THIS POINT AS YOU PROPOSE TO DO IN CONTEXT OF SPC VERIFICATION PAPER

(USNATO 0528, PARA 2)

(B) ANNOUNCEMENT OF MOVEMENTS AND EXERCISES

YOU MAY JOIN CONSENSUS CALLING FOR PREANNOUNCEMENT OF MOVEMENTS AND MAJOR EXERCISES TO ALL DIRECT PARTICIPANTS.

(C) RIGHTS OF OBSERVERS

WE CAN ACCEPT FORMULATION CONTAINED REF C.

2. FOR REASONS CITED PARA 4 AND 5 OF REF D, WE AGREE THAT SPC SHOULD BEGIN EARLY EXAMINATION OF PARA 29 ISSUES AND YOU MAY SAY THAT WE WILL HAVE A CONTRIBUTION TO MAKE SOON.

3. WE AGREE WITH YOU THAT MEASURES I AND IV OF PARA 29 ARE ESSENTIAL ELEMENTS OF THE AGREEMENT. YOU MAY ALSO SAY THAT USG RECOMMENDS THAT MEASURES II AND III OF PARA 29 BE DROPPED FROM CONSIDERATION.

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4. ONCE AGREEMENT ON SPC DRAFT HAS BEEN ACHIEVED, YOU SHOULD SAY THAT PROBLEM REMAINS HOW TO JUSTIFY AND RATIONALIZE PARTICULAR MEASURES, AS CONCEPTS, WITH THE EAST. FOR THE PURPOSES OF OPTIMAL PRESENTATION TO THE EAST AT VIENNA, WE ARE ACTIVELY STUDYING THE FOLLOWING POSSIBLE GROUPING: MEASURE I FROM PARA 23 AND MEASURES I AND IV FROM PARA 29 TO BE PRESENTED AS MEASURES RELATED TO RESIDUAL US AND SOVIET FORCE LEVELS; AND

MEASURES II, III, AND IV OF PARA 23 TO BE PRESENTED AS MEASURES RELATED TO ACTIVITIES OF US AND SOVIET FORCES IN THE AREA. WE BELIEVE THIS IS A RATIONAL BASIS FOR GROUPING THE MEASURES IN ORDER TO PUT THEM INTO A PACKAGE PROPOSAL AND TO USE SOVIET INTEREST IN FIRST GROUP OF MEASURES AS A WEDGE TO ENHANCE THEIR INTEREST IN OTHER MEASURES. BEGIN FYI. SINCE WE BELIEVE THAT THIS PACKAGING WILL BE IMPORTANT TO ENSURE THE NEGOTIABILITY OF THE MEASURES, WE BELIEVE THAT A CLEAR LINE SHOULD NOT BE DRAWN BETWEEN PARA 23 STABILIZING MEASURES AND MEASURES CONTAINED IN PARA 29. THIS IS PARTICULARLY TRUE GIVEN THE FACT THAT THE ORIGINAL RATIONALE FOR THE SEPARATION, I.E. NEGOTIATION OF PRE-REDUCTION CONSTRAINTS, IS NO LONGER BEING PUSHED.

5. WE WILL HAVE MORE DETAILED CONTRIBUTION AT EARLY DATE ON HOW THIS PACKAGE COULD BE RATIONALIZED IN ORDER TO FOCUS ON ESSENTIAL ELEMENTS FOR PRESENTATION TO THE EAST. END FYI. KISSINGER

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NNN

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